

Message Text

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TO USMISSION NATO PRIORITY

USMISSION GENEVA PRIORITY

INFO AMEMBASSY VIENNA

AMEMBASSY BONN

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E.O. 11652: GDS

TAGS: PFOR, PARM, NATO

SUBJECT: CSCE: CONFIDENCE BUILDING MEASURES

REF: (A) USNATO 5242; (B) GENEVA 5596

GENEVA FOR USDEL CSCE; VIENNA FOR USDEL MBFR

1. FOLLOWING GUIDANCE FOR NOVEMBER 6 SPC MEETING ON
YUGOSLAV PROPOSAL (REF B) AND FRG AND UK TACTICAL SUGGES-
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TIONS ON THIS PAPER.

2. FRG IDEA (REF A) THAT WARSAW PACT SHOULD BEAR THE BRUNT OF CRITIZING YUGOSLAV PAPER IS DESIRABLE TACTIC. IF ASKED FOR COMMENT IN CSCE, HOWEVER, USDEL CSCE WILL NOT BE IN A POSITION TO SUPPORT OBJECTIONABLE PORTIONS OF PAPER.

3. AS MISSION ANTICIPATES, WE COULD NOT SUPPORT PARAS 1, 4, 5, 6, AND 7 OF YUGOSLAV PAPER, INCLUDING RAISING OF QUESTION OF ELECTRONIC JAMMING IN CSCE CBM CONTEXT.

4. MISSION HAS QUERIED US ON ATTITUDES ON PARAS 2 AND 3 OF YUGOSLAV PAPER. PARA 2 SETS FORTH CONCEPT OF PRIOR NOTIFICATION OF MANEUVERS, INCLUDING IDEA OF NOTIFICATION ONE MONTH PRIOR TO COMMENCEMENT OF MANEUVERS, PLUS NOTIFICATION OF NATURE, OBJECTIVE, TIME PERIOD, AREA, AND LEVEL OF FORCES. ALL OF THIS COULD BE CONSISTENT WITH US ILLUSTRATIVE LIST (STATE 179748), BEARING IN MIND THAT ALLIES HAVE NOT DECIDED WHETHER PRIOR NOTIFICATION SHOULD BE GIVEN ON AN ANNUAL OR OTHER BASIS, AND IF SO HOW LONG LEAD TIME SHOULD BE. WE WOULD, HOWEVER, OBJECT TO CONCEPT IN YUGOSLAV PAPER THAT PRIOR NOTIFICATION SHOULD BE FORMALIZED OBLIGATION.

5. PARA 3 OF YUGOSLAV PAPER DEALS WITH SUBJECT OF INVITING OBSERVERS TO MANEUVERS. TEXT SEEMS TO IMPLY THAT OBSERVERS WILL BE INVITED FROM ALL CSCE PARTICIPATING COUNTRIES TO ATTEND ALL MANEUVERS THAT MAY BE SUBJECTS OF PRE-ANNOUNCEMENT. WE QUESTION WHETHER THIS IS DESIRABLE OR PRACTICAL ASSUMPTION IN LIGHT OF US AS WELL AS MORE EXTENSIVE ILLUSTRATIVE LISTS CIRCULATED INTERNALLY BY OTHER ALLIES (E.G., UK AND CANADIAN LISTS).

6. AS MISSION AWARE, WE HAVE OPPOSED IDEA OF PROPOSING SELF-RESTRAINT IN CONTEXT OF MBFR OPENING STATEMENTS ON GROUNDS THAT THIS COULD SUBSEQUENTLY LEAD TO QUESTIONING OF ALLIED FORCE IMPROVEMENTS, BOTH BY EAST AND BY DOMESTIC PARLIAMENTARY CRITICS, OR MIGHT IMPLY FORCE LIMITATIONS. BRITISH SUGGESTION (REF A) THAT ALLIES

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CONSIDER SOME REFERENCE TO A DEGREE OF SELF-RESTRAINT ON THEIR MILITARY ACTIVITIES OR MANEUVERS IN AGREEMENT ON CBMS IN CSCE CONTEXT PRESUMABLY IMPLIES MORE GENERAL PHRASING THAN IN MBFR. WE WOULD, HOWEVER, LIKE A MORE PRECISE IDEA OF THE CONCEPT AND POSSIBLE LANGUAGE THAT THE UK DELEGATION HAS IN MIND.

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